Item No.	Classification: Open	Date: 12 September 2013	Meeting Name: Deputy Leader and Cabinet Member for Housing Management
Report title:		Approval of the 2013-2014 Joint Security Initiative (JSI)	
Ward(s) or groups affected:		All wards and Southwark estate residents	
From:		Strategic Director of Housing and Community Services	

#### RECOMMENDATION

1. That the deputy leader and cabinet member for housing management approves the Joint Security Initiative (JSI) programme expenditure of £209,359.90 for 2013/2014 as summarised in Table 2.

#### **BACKGROUND INFORMATION**

- 2. The JSI is an annual budget for community safety initiatives, currently managed by Housing & Community Services department of Southwark Council. The broad criteria for allocating the budget are agreed annually in consultation with the Tenant and Resident Association Joint Security Initiative Panel (the Panel).
- 3. The broad aims of JSI are:
  - To contribute to Housing & Community Services' delivery of the strategic objectives in the Council Plan.
  - Input to the Crime and Disorder Strategy by reducing issues that affect people the most, linked to the fear of crime and wellbeing.
  - Involve residents in partnership working aimed at tackling local problems.
  - Reduce barriers to involvement
  - Promote inclusion and cohesive communities.
- 4. JSI was established following Southwark's Tenants Conference held in 1999 to meaningfully involve residents in a solution solving model that integrates residents' contribution to growth and social improvements on estates and areas where they have a vested interest. The approach combines partnership working, community-led service delivery, and early intervention initiatives proposed and managed by council tenants and residents in partnership with local service providers including statutory and voluntary sectors.
- 5. The decision to approve the JSI programme expenditure falls within the scope of matters expressly reserved to Individual Cabinet members under the council constitution.
- 6. Eligible applicants are:
  - Individual tenant and resident associations (TRAs)
  - Tenant management organisations

- Area housing forums
- Service provider working on behalf of or with the above groups.
- 7. JSI has two bidding applications which are (1) Start-Up application and (2) Full Application.
- 8. The Start-Up application fund helps tenant associations, tenant management organisations, and area housing forums that need additional time to establish partnerships and consult with the potential beneficiaries. The Start-Up application is available to support groups to gain evidence based on research and prepare groups to apply for a full JSI grant. Up to £1,000 can be allocated for each application.
- 9. JSI Full application is mainly for revenue schemes only. It requires a detailed proposal, partnership framework and evidence of consultation.

Bids should address one or more of the following:

- Tackling inequality
- Improve confidence and wellbeing
- Improve access to opportunity
- Improve cohesion
- Tackling anti-social behaviour

#### **KEY ISSUES FOR CONSIDERATION**

- 10. On 3 June 2013, officers of the council met with the JSI Panel to consider the following:
  - JSI aims and strategic contributions
  - The functions of the Panel and terms of reference
  - JSI criteria for 2013 2014
  - Applications and requirements
  - JSI approach funding intervention
  - Budget and grant limitations
  - Next actions and review of JSI
- 11. Below is the timetable for the programme:

10 June 2013	Programme advertised			
22 July 2013	Deadline for the submission of completed applications			
19 July 2013	Officer assessment of applications submitted			
30 July - 8 August	JSI Panel Assessment, further clarification and final			
	decision			

**Table 1** below shows areas that submitted applications for the 2013-2014 programme:

FULL	NUMBER	START-UP	NUMBER
Aylesbury	1	Aylesbury	1
Bermondsey East	0	Bermondsey East	0
Bermondsey West	2	Bermondsey West	1
Borough & Bankside	3	Borough & Bankside	3
Camberwell East	1	Camberwell East	1
Camberwell West	1	Camberwell West	3
Dulwich	2	Dulwich	0
Nunhead & Peckham	2	Nunhead & Peckham	2
Peckham	3	Peckham	3
Rotherhithe	1	Rotherhithe	0
Walworth East	2	Walworth East	2
Walworth West	2	Walworth West	0

12. For the financial year 2012/13 15 applications were submitted for the programme. However, 34 applications were submitted for the 2013/14 programme. It should be noted that for 2013/14 Aylesbury submitted 2 applications and Peckham submitted 6 applications, whereas no application was submitted for 2012/13 programme (See Appendix 1)

**Table 2** shows Full Applications and Start-Ups recommended for funding by the Panel.

# **Full applications**

Organisation	Area	Requested	Granted
	Nunhead &		
South London Gallery/Pelican TRA	Peckham	£15,000.00	£13,500.00
Inspire @ St Peters/Newington TRA	Newington	£14,449.98	£12,276.00
	Leathermarket		
Leathermarket JMB	JMB	£5,000.00	£5,000.00
BeeUrban/Brandon 2	Newington	£18,980.00	£17,082.00
Southwark Young Advisors			
(Bermondsey)	Bermondsey	£19,520.00	£16,200.00
Blue Elephant Theatre/Wyndham &			
Comber	Camberwell	£19,622.00	£16,759.80
Crystal Palace CDT/Kingswood	Dulwich	£10,649.00	£8,489.00
Downside Fisher/Bermondsey West			
TRAs & TMO	Bermondsey	£13,780.00	£12,402.00
Southwark Young Advisors (Borough	Borough &		
& Bankside)Tabard TRA	Bankside	£19,920.00	£16,200.00
Nunhead (Westminster House Youth	Nunhead &		
Club)Buchan TRA	Peckham	£19,280.00	£17,352.00
Sceaux Gardens TRA	Camberwell East	£15,000.00	£13,500.00
North Peckham & Commercial			
Way/Peckham TRAs	Peckham	£11,233.99	£8,590.00
Nelson TRA	Walworth East	£7,647.00	£7,647.00
	Borough &		
L'sborough & Scovell TRA	Bankside	£19,540.00	£17,586.00

Inspire @ St Peters/Gateway TRA	Walworth East	£19,989.89	£15,776.10
TOTAL		£260,476.86	£198,359.90

## **Start-up applications**

Organisation	Requested	Granted
Acorn TRA	£1,000.00	£1,000.00
Comus House TRA	£1,000.00	£1,000.00
Kinglake TRA	£1,000.00	£1,000.00
Clifton TRA	£1,000.00	£1,000.00
Webber & Quentin TRA	£1,000.00	£1,000.00
Pennack TRA	£1,000.00	£1,000.00
Unwin & Friary TRA	£1,000.00	£1,000.00
Tabard Gardens TRA	£1,000.00	£1,000.00
Brayards Estate TRA	£1,000.00	£1,000.00
Bonamy & Bramcote TRA	£1,000.00	£1,000.00
Southside Young Leaders Academy	£1,000.00	£1,000.00
TOTAL	£11,000.00	£11,000.00

## **OVERALL TOTAL (Full + Start-UP)**

£271,476.86 £209,359.90

The following applications were not recommended for full JSI funding:

Organisation	Amount requested	Proposal summary	Reason for not recommending
SDS Security (Peckham South)	£3,363.20	Installation of 3 CCTV in front of the Unwin and Friary TRA Hall	Scheme is for capital expenditure. JSI fund is for revenue only.
Bonamy & Bramcote (Bermondsey & Rotherhithe)	£3,000	St George's Day Celebration	This is a one-off activity. Panel recommended £1,000 funding under start-up.
Acorn TRA	£14,502	To provide a wide range of learning opportunities and challenging experiences for young people	Applicant withdrew application for full JSI funding but requested a start-up of £1,000.

- 13. The Panel sought clarification on a number of applications submitted on behalf of Bermondsey Housing Area for £19,520 and that submitted on behalf of Borough & Bankside Housing Area for £19, 920 both for Young Advisor projects. As these projects are in close proximity the Panel wanted to know why the two could not be merged. The Panel also wanted to know if an ongoing issue at Tabard Gardens Hall has been resolved and whether it will be available for use free of charge by the young people who are the main beneficiaries of the application submitted on behalf of Borough & Bankside.
- 14. The applicant indicated that though both projects are going to be at close proximity, the intention is to replicate the Bermondsey project in Borough & Bankside since the former is well established and has a proven track record of success. The level of crimes often ascribed to young people has fallen since the

introduction of the project. This is not the case in Borough and Bankside where the target group are younger than those currently benefiting from the Bermondsey project. Therefore, it would not be practicable for both projects to merge.

- 15. The Panel viewed the North Peckham TRA application as innovative but queried elements of the project relating to capital items in the budget. Consequently, the Panel unanimously agreed that expenditure listed for capital items listed should be deducted from the amount requested. It should be noted that due to the overall budget limitations the awards to Inspire at St Peters, Southwark Young Advisors (Bermondsey), Blue Elephant Theatre, Crystal Palace CDT, Southwark Young Advisors (Borough & Bankside) have been reduced. These organisations have confirmed that despite the reduction, they will still be able to deliver the activities and would either slightly reduce the scale or support them with match funding.
- 16. In consultation with stakeholders, officers will review the JSI programme in 2013/14. During the review, the aims, objectives and administration of the programme will be considered. This review will be carried out alongside the Tenant Fund review with the aim of streamlining the process and making it more user friendly.

## **Policy implications**

17. Selected JSI schemes principally target intervention and resources to improve social problems linked to quality of life indicators such as anti-social behaviour, social and environmental wellbeing and inequality. For that reason importance is given to outputs such as community capacity building, tackling barriers to employment or access to training, enabling, life long skills, crime prevention, reparation, diversionary measures, family support and early intervention, with focus given to young people (but not exclusively).

#### **Community impact statement**

- 18. The Panel consists of representatives from Tenants & Residents Associations in different parts of the borough. The Panel scrutinises applications to ensure that they meet the criteria and are likely to deliver the stated benefits. The involvement of the Panel strengthens the level of community involvement in the assessment process and provides a level of community challenge and insight designed to deliver beneficial community outcomes. Representatives are drawn from Southwark's tenants' movement and reflect the diversity of the borough.
- 19. The outcomes of JSI schemes should prove beneficial to all tenants and residents of the estates and surrounding areas, particularly those from marginalised, disadvantaged and vulnerable groups. The majority of proposed schemes in 2013-2014 target young people and vulnerable households. All schemes are required to provide quarterly social and financial monitoring data. A safeguarding template is sent to all successful schemes and information is logged for schemes policies for working with vulnerable young people and adults, the process to report incidents, details of staff and volunteers involved in schemes, including CBS status.
- 20. Equalities analysis has been carried out. One of the main objectives of the programme is to promote inclusion and cohesive communities. Each of the applications is required to demonstrate how the activities to be delivered will

meet the criteria set out in paragraph 5 and who the expected project beneficiaries will be. The programme will advance equality of opportunity and help to foster good relations between people who share a protected characteristic and those who do not. A majority of bids target young people who will be the most identifiable direct beneficiaries of the programme. Other members of the community and older age groups will also benefit where the activity is designed to promote inter-generational contact.

#### Consultation

21. Officers consulted with the JSI Panel as stated in paragraph 6. Following discussion and consideration of each of the specific areas, Panel members stated that the broad outlines of the programme and specific criteria were fit for purpose and did not require significant change for the 2013/14 programme. Officers of the council have met with representatives of individual tenant associations, Tenant Management Organisations (TMOs), Area Housing Forums and service providers working on behalf of or with relevant bodies to discuss the aims of JSI. These have covered eligibility, guidance on how to apply, the priorities and criteria for the 2013/14 JSI.

## **Resource implications**

22. JSI is managed as part of the duties of a Commissioning Officer and supported by a Support Officer in the Community Engagement division of the Housing and Community Services department of the council.

### Financial implications

23. A budget of £211,585 is available in cost centre GG602 for 2013/14 to fund the grants recommended in this report. This is sufficient to cover the £209,359.90 recommended award for 2013/14 as set out in Table 2 of this report. This budget is situated within the Housing Revenue Account (HRA).

### SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

#### **Director of Legal Services**

24. The Director of Legal Services notes the content of the report.

#### **Strategic Director of Finance and Corporate Services**

25. The Strategic Director of Finance and Corporate Services notes that the 2013/14 JSI programme's recommendation as detailed in Table 2 of this report is fully funded by an existing available budget situated with the HRA.

# **BACKGROUND DOCUMENTS**

Background Papers	Held At	Contact
None		

# **APPENDICES**

No.	Title
Appendix 1	Funded schemes in 2012/13

## **AUDIT TRAIL**

Lead Officer	Stephen Douglass Head of Community Engagement			
Report Author	Triumphant Oghr	Triumphant Oghre, Commissioning Officer		
Version	Final			
Dated	12 September 20	13		
Key Decision	Yes			
<b>CONSULTATION W</b>	ITH OTHER OFFI	CERS / DIRECTORAT	TES / CABINET	
MEMBER				
Officer Title Comments Sought Comments Included			Comments Included	
Director of Legal S	ervices	Yes	Yes	
Strategic Director of Finance and		Yes	Yes	
Corporate Services				
Cabinet Member		Yes	Yes	
Date final report sent to Constitutional/Community			12 September 2013	
Council/Scrutiny Team				